Note. These data includes ABARE, BRS and AQIS.					
		<u>PART I</u>			
ALL	. PORTFOLIOS ARE RE	QUESTED TO COMPLETE PART I.			
	ou cannot answer a que	stion, please indicate whether the question is NOT APPLICABLE or if INFORMATION			
Sec	tion 1: Contact details				
1.1	Portfolio	AGRICULTURE, FISHERIES AND FORESTRY - AUSTRALIA			
1.2	(Please indicate with a	arrangements are governed by: X' whether one or more of the following Acts apply) YES NO			
	Financial M	anagement and Accountability Act 1997  X  YES NO			
	Commonwe	alth Authorities and Companies Act 1997			
	Other				
1.3	Contact Officer	MARTIN DOLAN			
	Position	EXECUTIVE MANAGER, CORPORATE SYSTEMS AND SERVICES			
	Phone	02 6272 5401			
	Fax	02 6272 4959			
	Email	Martin.Dolan@affa.gov.au			
	Address	GPO Box 858, CANBERRA ACT 2601			

This section asks about your portfolio's total revenues, charges and expenses (but not including the revenues, charges and expenses of agencies that will be completing separate responses to this questionnaire - see Attachment A). All portfolios should complete this section, whether or not you consider you undertake cost recovery.

### Section 2: Portfolio revenues, charges and expenses

(Please indicate with a 'X' which response applies)

2.1 Has your portfolio charged any cost recovery fees, levies or other charges in the last five financial years?

YES NO

Relevant charges include any fees, levies, taxes (including some customs and excise duties earmarked for specific purposes) or other charges which arise from the services, programs or business activities of your portfolio, and which are collected by your portfolio, or by another agency on your behalf. For example, application fees, processing charges, consultancy fees, publication sales, special industry duties, excises or levies other than general taxation.

2.2 Were any of the appropriations allocated to your portfolio in the last five financial years linked (hypothecated) to revenue collected from fees, levies or charges (for example, levies paid to the Consolidated Revenue Fund but earmarked for allocation to your portfolio)? (Whether the revenue was collected by your portfolio or by another agency on your behalf).

YES NO

2.3 Has your portfolio considered introducing any cost recovery arrangements in the past that were not implemented? (Please attach any relevant reviews, analysis or other information.)

YES NO X

2.4 Is your portfolio considering introducing any cost recovery arrangements in the future? (Please attach any relevant reviews, analysis or other information.)

YES NO

If you answered NO to questions 2.1 and 2.2, you need not answer any further questions. Thank you for your cooperation. Please return the questionnaire to the Commission (see front sheet for instructions).

If you answered YES to EITHER question 2.1 OR question 2.2 OR both, please complete section 3 below, and Part II on the following worksheet.

NO

# Section 3: Portfolio revenues and expenses

Please do not include the revenues and expenses in this section of agencies that will be completing separate responses to this questionnaire (see Attachment A).

3.1 Does your portfolio classify revenues and expenses as agency and administered?

Agency revenues and expenses are those controlled by the department/agency (for example, employee and administrative expenses). Administered revenues and expenses are those which are controlled by Government and managed or oversighted by the department/agency on behalf of the Government (for example, social security payments).

If your portfolio classifies revenues and expenses as 'agency' and 'administered' then please fill in both tables below. If your portfolio does not classify revenues and expenses as 'agency' and 'administered' then please put all revenues and expenses in the 'agency' table below.

	ENCY portfolio revenues and expenses (Please use \$'000)	1995-96	1996-97	1997-98	1998-99	1999-2000
	Agency revenue from cost recovery (a)					
3.2	Cost recovery revenue retained by your portfolio	143941	134329	152019	147914	176051
3.3	Cost recovery revenue paid to CRF and appropriated to your portfolio (or another agency for a specific purpose (ie. annotated, hypothecated or earmarked revenues)	n/a	n/a	n/a	n/a	n/a
3.4	Cost recovery revenue paid to CRF and not specifically appropriated to your portfolio (or another agency)	n/a	n/a	n/a	n/a	n/a
3.5	Total agency revenue from cost recovery	143941	134329	152019	147914	176051
	Agency revenue from other sources		•	•		
3.6	Other appropriations	242909	265890	274609	173062	151674
3.7	Other sources (eg. asset sales, dividends, interest, funding from other government agencies)	9702	2080	440	982	1311
3.8	Total agency revenue from other sources	252611	267970	275049	174044	152985
3.9	Total portfolio agency revenue	396552	402299	427068	321958	329036
3.10	Total agency expenses	403113	402518	385066	346107	346617

**CRF** Consolidated Revenue Fund

<sup>(</sup>a) Include all revenue from fees, levies, excises and other charges which arise from the services or activities of your portfolio, and which is paid to your portfolio, to another agency or to the Consolidated Revenue Fund.

ADMINISTERED portfolio revenues and expenses (Please use \$'000)					
	1995-96	1996-97	1997-98	1998-99	1999-2000
Administered revenue from cost recovery (a)					
3.11 Cost recovery revenue retained by your portfolio					
3.12 Cost recovery revenue paid to CRF and appropriated to your portfolio					
(or another agency for a specific purpose (ie. annotated,					
3.13 Cost recovery revenue paid to CRF and not specifically appropriated					
to your portfolio (or another agency)					
3.14 Total administered revenue from cost recovery	0	0	0	0	0
Administered revenue from other sources					
3.15 Other appropriations	n/a	933573	946769	1754443	1415381
3.16 Other sources (eg. asset sales, dividends, interest, funding from					
other government agencies)	n/a	120314	112619	62645	10513
3.17 Total administered revenue from other sources	0	1053887	1059388	1817088	1425894
3.18 Total portfolio administered revenue	0	1053887	1059388	1817088	1425894
3.19 Total administered expenses	1432330	1445179	1447704	993376	886308

**CRF** Consolidated Revenue Fund

(a) Include all revenue from fees, levies, excises and other charges which arise from the services or activities of your portfolio, and which is paid to your portfolio, to another agency or to the Consolidated Revenue Fund.

End of Part I. Please complete Part II, which is on a separate worksheet.

# **PART II**

If your portfolio operated any cost recovery arrangements in 1999-2000, please complete this par Please fill out a separate form for each sub-unit, cost recovery program or activity, or output or outcome for which you are reporting. Similar cost recovery arrangements may be reported in groups.

# PART II(a)

Name of sub-unit, agency, program or activity, output or outcome

AWRAP cost recovery

#### Section 4: Cost recovery arrangements in 1999-2000

	2000mptivo material	
4.1	Nature of cost recovery	
arrangement (eg. licence fee		
	service charge, hypothecated	
	excise tax or levy etc)	

Descriptive material

Certain costs incurred by AFFA relating to the privatisation of the Australian Wool Research and Promotion Organisation (AWRAP) are reimbursed by AWRAP.

Basic description of relevant documents.)

AFFA raises invoices to AWRAP to recover costs for the following activities (related to the arrangements: (Please attach any privatisation process: a) salaries and salary on-costs (super, leave) for two employees; b) travel expenses (airfares, TA including accomodation, taxi fares); c) other expenses such as mobile phone call costs, legal advice and printing. Whilst all members of the section (of 5 people) carry out duties in relation to the project, a decision was taken to cost-recover the salaries of only two staff members reflecting the additional workload for the section and the view that the activities, at least in part, form part of the core business of the section.

4.3 Who pays the cost recovery charges?

Australian Wool Research and Promotion Organisation

4.4 Who benefits from the program or activity, output or outcome?

Australian woolgrowers

benefits? If YES, how?

Do you attempt to measure these Broadly - in terms of the success of the privatisation process and the level of industry support for the new arrangements.

Productivity Commission	n Cost Recovery	Inquiry: Questionn	naire

4.6	Are there alternate providers or substitutes for this program or activity, output or outcome? (Please describe)	No	
4.7	When was this cost recovery arrangement introduced?	21 June 2000 (by Ministerial Direction).	

# PART II(b) AWRAP cost recovery Name of sub-unit, agency, program or activity, output or outcome Program or activity, output or outcome cost recovery arrangements in 1999-2000 (continued (Please use \$'000) Program or activity, output or outcome revenues 4.8 Cost recovery revenue paid to CRF earmarked for appropriation to same portfolio 4.9 Cost recovery revenue paid to CRF earmarked for appropriation to a third party \$ 4.10 Cost recovery revenue paid to CRF and not earmarked for particular appropriation \$ 4.11 Cost recovery revenue paid to CRF (subtotal) 4.12 Cost recovery not paid into CRF 4.13 Total cost recovery revenue 4.14 Appropriations not related to cost recovery 4.15 Other sources (please specify) 4.16 Total program or activity, output or outcome revenues Program or activity, output or outcome expenses 4.17 Direct expenses 18,277.39 4.18 Indirect expenses (including corporate overheads) 4.19 Third party expenses (a) 4.20 Total program or activity, output or outcome expenses 18277.39 **Administration costs** 4.21 What costs are associated with administering the cost recovery arrangements?

CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect agen overheads and general running costs. (a) Include third party costs where third parties are involved in a program or activity and their

costs are being recovered as part of the cost recovery arrangements.

		PART II(c)
	e of sub-unit, agency, program or ity, output or outcome	ost recovery
Sect	ion 5: Institutional arrangements	
5.1	What was the rationale for introducing these cost recovery arrangements? (Please attach	At the time of the Government's decision to privatise AWRAP, the Government also decided it was appropriate for AWRAP to fund the reform process. This spolicy is consistent with the Government's general policy in agriculture to divest itself of direct involvement in industry commercial affairs. As a result of this decision, the Minister issued a Direction to AWRAP under Section 6(1D) of the Australian Wool Research and Promotion Organisation Act 1993, which directs AWRAP to reimburse the expenses or liabilities incurred by AFFA during the reform process (see attached).
5.2	What was the legal basis for establishing the  Legislation (eg. s.31 of the Financial Management and Accountability Act, tax or levy acts) Subordinate legislation (eg. regulations, standards) Co-regulation or quasi-regulation	Section 6 of the Australian Wool Research and Promotion Organisation Act 1993 (see attached).
	Commonwealth/State/Territory agreement Voluntary arrangements (eg. codes of practice) Other	
5.3	Who was consulted about introducing these consultation arrangements.)	cost recovery arrangements? (Please name relevant bodies and describe the
	Commonwealth government (DOFA etc)  Other governments (state, territory, local) Industry	Government (Cabinet) considered cost recovery as part of their overall consideration of the privatisation process  Industry were advised of the Government's policy regarding privatisation processes in the Information Voting Kit for the WoolPoll 2000 grower ballot held
		in March 2000 (see attached).

Consumers

Productivity Commission Cost Recovery Inquiry: Questionnaire		

Other

5.4	What guidelines were consulted when establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)	
5.5	Which agency is responsible for the following Policy setting Price setting Administration Revenue collection	AFFA AFFA AFFA AFFA
5.6	Is there any ongoing consultation about thes Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	No Please name relevant bodies.)
5.7	Please describe these consultation arrangements.	
5.8	Have the cost recovery arrangements been formally reviewed? What was the outcome? (Please attach copy of review)	Independent auditor (employed by AWRAP) has reviewed the adminsitrative approach taken to cost recovery and will also certify all invoices raised by AFFA prior to sending to AWRAP.

# PART II(d)

Name of sub-unit, agency, program o	or
activity, output or outcome	

AWRAP cost recovery

Section 6: Price setting arrangements	,
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users?

(x) If 'YES' to (ix), on what basis?

6.1	How are these cost recovery charges determ	ined? (Please attach any relevant documents)
(i)	How are charges set? (eg. by formula in legislation or based on 'market prices')	Charges are based on the costs incurred (with GST applied as appplicable).
(ii)	Are charges directly related to the costs of particular activities, outcomes or outputs, o charged on some other basis? (eg. levies on users' turnover, profits or assets)	Directly related to the costs of particular activities.
6.2	If charges are directly related to the costs of	particular activities, outputs or outcomes:
(i)	What costs do charges aim to recover?	Direct costs
	(eg. only direct costs or indirect costs such as overheads)	
(ii)	What proportion of these costs do charges	100% of those activities being cost recovered (except in the case of salaries for
	aim to recover? (%)	which wages and salary on-costs only are recovered).
(iii)	Does the charging regime require assets to be valued? (eg. to allow the calculation of user cost of capital or return on assets)	Not relevant to this project.
(iv)	If 'YES' to (iii), on what basis are assets valued? (eg. historic, replacement, deprival or replacement cost)	
(v)	Do charges include a user cost of capital?	Not relevant to this project.
(vi)	If 'YES' to (iv), how is it calculated?	
(vii)	Do charges include return on assets? (eg. profit)	Not relevant to this project.
(viii)	If 'YES' to (vii), on what basis?	
(ix)	Do charges discriminate between types of	Not relevant to this project.

(xi) (xii) (xiii)	considerations (eg. waivers, discounts)? If 'YES' to (xi), on what basis?	Not relevant to this project.
6.3	How are indirect costs allocated for cost recovery arrangements? (eg. activity based costing, according to share of direct costs or other rule.)	Not relevant to this project.
6.4	Are there any price controls on these charges?	Not relevant for this project.
6.5	How often is the level of charges changed?	Not relevant to this project.
6.6	What happens if revenue recovered is greater than costs incurred?	Not relevant to this project.

End of Part II. Thank you for your cooperation. Please return the questionnaire and attachments to the Commission (see front sheet for instructions)

# **PART II**

If your portfolio operated any cost recovery arrangements in 1999-2000, please complete this par Please fill out a separate form for each sub-unit, cost recovery program or activity, or output or outcome for which you ar reporting. Similar cost recovery arrangements may be reported in groups.

# PART II(a)

Dairy sub-unit (Contact: Greg Williamson, 6272-5628) Name of sub-unit, agency, program or activity, output or outcome Section 4: Cost recovery arrangements in 1999-2000 Descriptive material 4.1 Nature of cost recovery Costs recovered from the Dairy Structural Adjustment Fund administered by the Australian arrangement (eg. licence fee, Dairy Corporation. The source of funding for the Fund is an 11 cent per litre levy on fresh service charge, hypothecated milk. excise tax or levy etc) 4.2 Basic description of Costs of developing and implementing measures in relation to the Commonwealth Dairy arrangements: (Please attach any Industry Adjustment Pacakge relevant documents.) 4.3 Who pays the cost recovery The Australian Dairy Corporation charges? 4.4 Who benefits from the program The Australian Dairy Industry or activity, output or outcome? 4.5 Do you attempt to measure these Program monitoring and evaluation measures are built into programs provided under the benefits? If YES, how? Commonwealth Dairy Package 4.6 Are there alternate providers or No. substitutes for this program or activity, output or outcome? (Please describe) 4.7 When was this cost recovery With passage of the Dairy Industry adjustment Bill in March 2000 arrangement introduced?

# PART II(b) Dairy sub-unit (Contact: Greg Williamson, 6272-5628) Name of sub-unit, agency, program or activity, output or outcome Program or activity, output or outcome cost recovery arrangements in 1999-2000 (continued (Please use \$'000) Program or activity, output or outcome revenues 4.8 Cost recovery revenue paid to CRF earmarked for appropriation to same portfolio 4.9 Cost recovery revenue paid to CRF earmarked for appropriation to a third party 585,000 4.10 Cost recovery revenue paid to CRF and not earmarked for particular appropriation 4.11 Cost recovery revenue paid to CRF (subtotal) 585000 4.12 Cost recovery not paid into CRF 4.13 Total cost recovery revenue 585000 4.14 Appropriations not related to cost recovery 4.15 Other sources (please specify) 4.16 Total program or activity, output or outcome revenues 585000 Program or activity, output or outcome expenses 335,718 4.17 Direct expenses 4.18 Indirect expenses (including corporate overheads) 4.19 Third party expenses (a) 4.20 Total program or activity, output or outcome expenses 335718 Administration costs 4.21 What costs are associated with administering the cost recovery arrangements? CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect agency overheads and general running costs. (a) Include third party costs where third parties are involved in a program or activity a their costs are being recovered as part of the cost recovery arrangements.

		PART II(c)
	e of sub-unit, agency, program or ity, output or outcome	unit (Contact: Greg Williamson, 6272-5628)
Sect	ion 5: Institutional arrangements	
5.1	What was the rationale for introducing these	Legislation required that subordinate legislation be established and an independent authority be formed to administer the Dairy structural Adjustment Program.
5.2	What was the legal basis for establishing the	ese cost recovery arrangements: (Please name and attach relevant documents.)
	Legislation (eg. s.31 of the Financial Management and Accountability Act, tax or levy acts) Subordinate legislation (eg. regulations, standards)	Federal Legislation Section 79(c) of the Dairy Industry adjustment Act 2000 (excerpt attached)
	Co-regulation or quasi-regulation	
	Commonwealth/State/Territory agreement Voluntary arrangements (eg. codes of practice) Other	
5.3	Who was consulted about introducing these consultation arrangements.)	cost recovery arrangements? (Please name relevant bodies and describe the
	Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	DOFA Australian Dairy Industry Council

5.4	What guidelines were consulted when establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)	Commonwealth contract tendering processes complied with in terms of consultancies (most costs were incremental staff costs to AFFA for development of legislative arrangements).
5.5	Which agency is responsible for the following Policy setting Price setting Administration Revenue collection	activities? (Please name relevant agency)  AFFA  Cost recovery only  Dairy Adjustment Authority, Centrelink, DEWRSB  AFFA
5.6	Is there any ongoing consultation about thes Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	Authorised in Government decision.  ADC
5.7	Please describe these consultation arrangements.	Agreement with ADC on basis of AFFA incremental cost recovery.
5.8	Have the cost recovery arrangements been formally reviewed? What was the outcome? (Please attach copy of review)	Limited duration (2 years) and cost recovery will be reduced as workload declines.

# PART II(d)

Name of sub-unit, agency, program	10
activity, output or outcome	

Dairy sub-unit (Contact: Greg Williamson, 6272-5628)

Section	6: Pric	e setting	arrang	gements
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6.1	How are these cost recovery charges determ	ined? (Please attach any relevant documents)
	•	
(i)	` ` ` `	No charges are set. Only direct costs incurred are recovered.
	legislation or based on 'market prices')	
(ii)	Are charges directly related to the costs of	Only direct costs incurred in respect of the activity are recovered.
()	particular activities, outcomes or outputs, o	· · · · · · · · · · · · · · · · · · ·
	· · · · · · · · · · · · · · · · · · ·	
	charged on some other basis? (eg. levies	
	on users' turnover, profits or assets)	
6.2	If charges are directly related to the costs of	particular activities, outputs or outcomes:
(i)	What costs do charges aim to recover?	Only direct costs incurred are recovered.
(1)	(eg. only direct costs or indirect costs such	
	· ·	
	as overheads)	
(ii)	What proportion of these costs do charges	All direct costs incurred are recovered.
	aim to recover? (%)	
(iii)	Does the charging regime require assets to	No
()	be valued? (eg. to allow the calculation of	
	, <del>-</del>	
	user cost of capital or return on assets)	
(iv)	If 'YES' to (iii), on what basis are assets	
` ′	valued? (eg. historic, replacement, deprival	
	or replacement cost)	
6.3	•	NI-
(v)	Do charges include a user cost of capital?	NO
(vi)	If 'YES' to (iv), how is it calculated?	
(vii)	Do charges include return on assets? (eg.	No
, ,	profit)	
(viii)	If 'YES' to (vii), on what basis?	
`	, ,	
(ix)	Do charges discriminate between types of	All direct costs incurred are recovered.
	users?	
(x)	If 'YES' to (ix), on what basis?	

(xi) (xii) (xiii)	considerations (eg. waivers, discounts)? If 'YES' to (xi), on what basis?	All direct costs incurred are recovered.
6.3	How are indirect costs allocated for cost recovery arrangements? (eg. activity based costing, according to share of direct costs or other rule.)	Only direct costs incurred are recovered.
6.4	Are there any price controls on these charges?	N/a
6.5	How often is the level of charges changed?	N/A
6.6	What happens if revenue recovered is greater than costs incurred?	Only direct costs incurred are recovered.

End of Part II. Thank you for your cooperation. Please return the questionnaire and attachments to the Commission (see front sheet for instructions)

# **PART II**

If your portfolio operated any cost recovery arrangements in 1999-2000, please complete this par Please fill out a separate form for each sub-unit, cost recovery program or activity, or output or outcome for which you ar reporting. Similar cost recovery arrangements may be reported in groups.

# PART II(a)

Name of sub-unit, agency, program or activity, output or outcome

Levies And Revenue Service (contact Steve Maxwell, 6272-4411)

Sect	ion 4: Cost recovery arrangemen	its in 1999-2000
	Descriptive material	
4.1	Nature of cost recovery arrangement (eg. licence fee, service charge, hypothecated excise tax or levy etc)	Recovery of full costs for the collection and administration of agriculture levies.
4.2	Basic description of arrangements: (Please attach any relevant documents.)	Legislation is in place authorising the Commonwealth to recover costs incurred in collecting and administering agriculture levies. The provides LRS with the authority to charge levy recipient bodies for the full costs associated with this function.
4.3	Who pays the cost recovery charges?	Levy recipient bodies listed at Attachment A.
4.4	Who benefits from the program or activity, output or outcome?	Agriculture Industries and more broadly the community.
4.5	Do you attempt to measure these benefits? If YES, how?	An annual report of activity is prepared and distributed to all clients (Attachment B).
4.6	Are there alternate providers or substitutes for this program or activity, output or outcome? (Please describe)	Legislation allows for other providers to collect levy but only allows officers of the APS to enter premises and check records.
4.7	When was this cost recovery arrangement introduced?	In 1988

# PART II(b)

Name of sub-unit, agency, program or Levies And Revenue Service (contact Steve Maxwell, 6272-4411) activity, output or outcome Program or activity, output or outcome cost recovery arrangements in 1999-2000 (continued (Please use \$'000) Program or activity, output or outcome revenues 4.8 Cost recovery revenue paid to CRF earmarked for appropriation to same portfolio 2168000 4.9 Cost recovery revenue paid to CRF earmarked for appropriation to a third party 4.10 Cost recovery revenue paid to CRF and not earmarked for particular appropriation 4.11 Cost recovery revenue paid to CRF (subtotal) 2168000 4.12 Cost recovery not paid into CRF 4.13 Total cost recovery revenue 2168000 4.14 Appropriations not related to cost recovery 4.15 Other sources (please specify) 4.16 Total program or activity, output or outcome revenues 2168000 Program or activity, output or outcome expenses 1541000 4.17 Direct expenses 4.18 Indirect expenses (including corporate overheads) 627000 4.19 Third party expenses (a) 4.20 Total program or activity, output or outcome expenses 2168000 Administration costs 4.21 What costs are associated with administering the cost recovery arrangements? 27500

CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect agency overheads and general running costs. (a) Include third party costs where third parties are involved in a program or activity a their costs are being recovered as part of the cost recovery arrangements.

	PART II(c)
Name of sub-unit, agency, program or activity, output or outcome	d Revenue Service (contact Steve Maxwell, 6272-4411)
Section 5: Institutional arrangements	
5.1 What was the rationale for introducing these cost recovery arrangements? (Please attach	In May 1988 the then Governernment decided to introduce legislative changes to enable the commonwealth to recover its costs associated with collection and sadministering levies. It was considered that the absence of cost recovery represented a small hidden subsidy to agriculture industries who benefit from such levies. (May Economic Statement 1988)
5.2 What was the legal basis for establishing the	ese cost recovery arrangements: (Please name and attach relevant documents.)
Legislation (eg. s.31 of the Financial Management and Accountability Act, tax o levy acts) Subordinate legislation (eg. regulations, standards)	Recovery of Levy Expenses Act 1988
Co-regulation or quasi-regulation  Commonwealth/State/Territory agreement Voluntary arrangements (eg. codes of practice) Other	
5.3 Who was consulted about introducing these consultation arrangements.)	cost recovery arrangements? (Please name relevant bodies and describe the
Commonwealth government (DOFA etc)	When industries are thinking about levies they make preliminary enquiries about how much it will cost for the LRS to do the work. Industry bodies are given an informal/indicative quote which is then followed up by a quote for costs based on the requirements of the industry.  All representatives of peak industry bodies and recipient bodies who receive levy funds are consulted.
Other governments (state, territory, local) Industry Consumers	

Other

5.4 What guidelines were consulted when establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)  5.5 Which agency is responsible for the following activities? (Please name relevant agency)  Policy setting Price setting Administration Revenue collection  5.6 Is there any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)  Commonwealth government (DOFA etc)  Only when new levy arrangements are implemented those industries are magnetic forms.
5.5 Which agency is responsible for the following activities? (Please name relevant agency)  Policy setting Price setting Administration Revenue collection  AFFA  AFFA  AFFA  AFFA  AFFA  AFFA  AFFA  S.6 Is there any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)
Policy setting Price setting AFFA Administration Revenue collection  AFFA  Fere any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)
Price setting Administration Revenue collection  AFFA AFFA AFFA AFFA  AFFA  Stevenue collection  AFFA  The control of the cont
Administration Revenue collection AFFA  AFFA  AFFA  S.6 Is there any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)
Revenue collection  AFFA  5.6 Is there any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)
5.6 Is there any ongoing consultation about these cost recovery arrangements? With whom? (Please name relevant bodies.)
Commonwealth government (DOFA etc)   Only when new levy arrangements are implemented those industries are ma
Other governments (state, territory, local) are made aware the Commonwealth recovers levy collection costs.
Industry
Consumers
Other
5.7 Please describe these consultation Refer Above
arrangements.
5.8 Have the cost recovery arrangements been Cost recovery arrangement have been subject to internal and external audits
formally reviewed? What was the outcome? and are currently being looked at as part of National Competition Policy. A
(Please attach copy of review) copy of a June 2000 ANAO performance audit is at Attachment C and a Cen
for International Economics review of relevant legislation under the NCP
agreement is at Attachment D.

# PART II(d)

legislation or based on 'market prices')  (ii) Are charges directly related to the costs of particular activities, outcomes or outputs, or charged on some other basis? (eg. levies on users' turnover, profits or assets)  6.2 If charges are directly related to the costs of particular activities, outputs or outcomes:  (i) What costs do charges aim to recover? (eg. only direct costs or indirect costs such as overheads)		of sub-unit, agency, program or Levies And , output or outcome	d Revenue Service (contact Steve Maxwell, 6272-4411)
6.1 How are these cost recovery charges determined? (Please attach any relevant documents)  (i) How are charges set? (eg. by formula in legislation or based on 'market prices')  (ii) Are charges directly related to the costs of particular activities, outcomes or outputs, or charged on some other basis? (eg. levies on users' turnover, profits or assets)  6.2 If charges are directly related to the costs of particular activities, outcomes or outputs, or charged on some other basis? (eg. levies on users' turnover, profits or assets)  6.2 If charges are directly related to the costs of particular activities, outputs or outcomes:  (ii) What costs do charges aim to recover? (eg. only direct costs or indirect costs such as overheads)  (iii) Does the charging regime require assets to be valued? (eg. to allow the calculation of user cost of capital or return on assets)  (iv) If 'YES' to (iii), on what basis are assets valued? (eg. historic, replacement, deprival or replacement cost)  (v) Do charges include a user cost of capital?  (vii) If 'YES' to (vii), how is it calculated?  (viii) Do charges include return on assets? (eg. profit)  (iv) If 'YES' to (vii), on what basis?  (iv) Do charges discriminate between types of users?	Section	n 6. Price setting arrangements	
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(ix) Do charges discriminate between types of users?	(vii)		No
users?	(viii)	If 'YES' to (vii), on what basis?	
	(ix)	•	No
	(x)		

(xi) (xii) (xiii)	considerations (eg. waivers, discounts)? If 'YES' to (xi), on what basis?	No
6.3	How are indirect costs allocated for cost recovery arrangements? (eg. activity based costing, according to share of direct costs or other rule.)	For 1999/200 according to share of direct costs but moving to activity based costing in future years
6.4	Are there any price controls on these charges?	No
6.5	How often is the level of charges changed?	The LRS determines costs based on the number of collection points, the frequency of compliance audits required, based on a risk assessment of the
6.6	What happens if revenue recovered is greater than costs incurred?	It is adjusted from the next years charges.

End of Part II. Thank you for your cooperation. Please return the questionnaire and attachments to the Commission (see front sheet for instructions)

### **Attachment A**

### **Recipient Corporations**

Animal Health Australia

Australian Dairy Corporation

Australian Dried Fruits Board

Australian Horticulture Corporation

Australian Pork Corporation

Australian Wheat Board

Australian Wine and Brandy Corporation

Australian Wool Research & Promotion Organisation

Brucellosis and Tuberculosis Eradication Council

Cotton Research and Development Corporation

Dairy Research and Development Corporation

Dried Fruits Research and Development Corporation

Fisheries Research and Development Corporation

Forest and Wood Products Research and Development

Corporation (Levies Only)

Forest and Wood Products Research and Development

Corporation (Forest Import)

Grains Research and Development Corporation

Grape and Wine Research and Development Corporation

Horticultural Research and Development Corporation

Meat and Livestock Australia

National Residue Survey

Pig Research and Development Corporation

Rural Industries Research and Development Corporation

Sugar Research and Development Corporation

Tobacco Research and Development Corporation

Wool Stock Australia

Trust Fund RMAC

# **PART II**

If your portfolio operated any cost recovery arrangements in 1999-2000, please complete this par Please fill out a separate form for each sub-unit, cost recovery program or activity, or output or outcome for which you ar reporting. Similar cost recovery arrangements may be reported in groups.

# PART II(a)

Name of sub-unit, agency, program or Market Access - Quota Administration (Contact: Peter Ferguson 6272-5168)

activ	ity, output or outcome	
Sect	tion 4: Cost recovery arrangemen	nts in 1999-2000
-	Descriptive material	
4.1	Nature of cost recovery arrangement (eg. licence fee, service charge, hypothecated excise tax or levy etc)	Direct recovery from red meat industry of costs of operation of AFFA's Quota Administration (QA) Unit. This arrangement is to be changed to reflect a user pays cost recovery regime at the request and recommendation of the industry. To be applied by a fee for grant of meat export quota.
4.2	Basic description of arrangements: (Please attach any relevant documents.)	AFFA's QA Unit manages meat export quotas applied by third countries. Costs for this Universe invoiced to the Australian Meat Processor Corporation. Under new arrangements AFF will apply a fee for the grant of quota directly to meat exporters.
4.3	Who pays the cost recovery charges?	Recipients of meat export quotas
4.4	Who benefits from the program or activity, output or outcome?	Licensed meat exporters; beef producers and processors
4.5	Do you attempt to measure these benefits? If YES, how?	No. Quotas imposed by importing countries. The orderly management of quotas is necessary to ensure maximum value/benefit is extracted from the markets.
4.6	Are there alternate providers or substitutes for this program or activity, output or outcome? (Please describe)	Yes. No quota system, ie first come/first serve basis of access. This is not supported by the Australian export industry. Independent consultant supported by industry has validated the commercial efficiency of the Unit (attached).
4.7	When was this cost recovery arrangement introduced?	Current arrangements in place from July 1998. New regime not yet implemented (to Commence December 2000)

# PART II(b)

Market Access - Quota Administration (Contact: Peter Ferguson 6272-5168) Name of sub-unit, agency, program or activity, output or outcome Program or activity, output or outcome cost recovery arrangements in 1999-2000 (continued (Please use \$'000) Program or activity, output or outcome revenues 4.8 Cost recovery revenue paid to CRF earmarked for appropriation to same portfolio 4.9 Cost recovery revenue paid to CRF earmarked for appropriation to a third party 4.10 Cost recovery revenue paid to CRF and not earmarked for particular appropriation 255 4.11 Cost recovery revenue paid to CRF (subtotal) 255 4.12 Cost recovery not paid into CRF 4.13 Total cost recovery revenue 255 4.14 Appropriations not related to cost recovery 4.15 Other sources (please specify) 4.16 Total program or activity, output or outcome revenues 255 Program or activity, output or outcome expenses 4.17 Direct expenses 255 4.18 Indirect expenses (including corporate overheads) 4.19 Third party expenses (a) 4.20 Total program or activity, output or outcome expenses 255 **Administration costs** 4.21 What costs are associated with administering the cost recovery arrangements? CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect

CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect agency overheads and general running costs. (a) Include third party costs where third parties are involved in a program or activity a their costs are being recovered as part of the cost recovery arrangements.

		PART II(c)	
	e of sub-unit, agency, program or Market Actity, output or outcome	ccess - Quota Administration (Contact: Peter Ferguson 6272-5168)	
Sect	ion 5: Institutional arrangements		
5.1	What was the rationale for introducing these cost recovery arrangements? (Please attach	In July 1998, AFFA assumed responsibility for the Quota Administration function, with industry agreement to fund the process until a cost recovery sregime could be implemented. This was reinforced by an industry review in Jul 1999 of the quota allocation process and, after further consultation, the proces is to commence in December 2000.	
5.2	What was the legal basis for establishing these cost recovery arrangements: (Please name and attach relevant documents.)		
	Legislation (eg. s.31 of the Financial Management and Accountability Act, tax of levy acts) Subordinate legislation (eg. regulations,	Sub section 6 (2) (a) of the Australian Meat and Live-stock (Quotas) Act 1990  Australian Meat and Live-stock (Quotas) Regulations 2000	
	standards) Co-regulation or quasi-regulation		
	Commonwealth/State/Territory agreement Voluntary arrangements (eg. codes of practice) Other		
5.3	Who was consulted about introducing these cost recovery arrangements? (Please name relevant bodies and describe the consultation arrangements.)		
	Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	Red Meat Advisory Council (RMAC); Australian Meat Processor Corporation	

5.4	What guidelines were consulted when establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)	RMAC Review of Beef and Sheepmeat Quota Allocations dated 2 July 1999; Karridale Report on Industry Funded Cost Recovery of Quota Administration Unit (attached).
5.5	Which agency is responsible for the following Policy setting Price setting Administration Revenue collection	AFFA (Meat and Livestock)  AFFA (Meat and Livestock in consultation with RMAC)  AFFA (Quota Administration)  AFFA
5.6	Is there any ongoing consultation about these Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	e cost recovery arrangements? With whom? (Please name relevant bodies.)  RMAC, AMPC
5.7	Please describe these consultation arrangements.	Jointly engaged consultant to identify appropriate cost base and charging regime, together with agreement on review requirements.
5.8	Have the cost recovery arrangements been formally reviewed? What was the outcome? (Please attach copy of review)	Yes. Reviewed during recent consultancy and revised cost recovery regime will be reviewed in 12 months.

# PART II(d)

activity, output or outcome

Name of sub-unit, agency, program or Market Access - Quota Administration (Contact: Peter Ferguson 6272-5168)

Sect	ion 6: Price setting arrangements	
5.1	How are these cost recovery charges determ	ined? (Please attach any relevant documents)
(i	) How are charges set? (eg. by formula in	See 6.2 below. Prescribed fee for the grant of quota authorised in Act and rate
	legislation or based on 'market prices')	confirmed by regulation. Rate is set on the basis of cents per kilogram of quota
		granted to meat exporters.
(ii	) Are charges directly related to the costs of	Fee is set against fixed levels of export quotas applied by third countries and
	particular activities, outcomes or outputs, o	related to identified costs associated with provision of the quota administration
	charged on some other basis? (eg. levies	process.
	on users' turnover, profits or assets)	
5.2	If charges are directly related to the costs of	particular activities, outputs or outcomes:
(i	) What costs do charges aim to recover?	Full costs
	(eg. only direct costs or indirect costs such	
	as overheads)	
(ii		100%
	aim to recover? (%)	
(iii	) Does the charging regime require assets to	No
	be valued? (eg. to allow the calculation of	
	user cost of capital or return on assets)	
(iv	) If 'YES' to (iii), on what basis are assets	N/A
	valued? (eg. historic, replacement, depriva	
	or replacement cost)	
(v	) Do charges include a user cost of capital?	No
(vi	) If 'YES' to (iv), how is it calculated?	N/A
(vii	) Do charges include return on assets? (eg.	No
	profit)	
(viii	) If 'YES' to (vii), on what basis?	N/A
(ix	) Do charges discriminate between types of	No
	users?	
(x	) If 'YES' to (ix), on what basis?	IN/A

(xi) (xii) (xiii)	considerations (eg. waivers, discounts)?  If 'YES' to (xi), on what basis?	N/A
6.3	How are indirect costs allocated for cost recovery arrangements? (eg. activity based costing, according to share of direct costs or other rule.)	Costs estimated on equivalent costs incurred elswhere in AFFA, eg rent, IT services, and pro-rated against the average staffing level numbers.
6.4	Are there any price controls on these charges?	No
6.5	How often is the level of charges changed?	N/A
6.6	What happens if revenue recovered is greater than costs incurred?	N/A

End of Part II. Thank you for your cooperation. Please return the questionnaire and attachments to the Commission (see front sheet for instructions)

# **PART II**

If your portfolio operated any cost recovery arrangements in 1999-2000, please complete this par Please fill out a separate form for each sub-unit, cost recovery program or activity, or output or outcome for which you ar reporting. Similar cost recovery arrangements may be reported in groups.

# PART II(a)

Product Integrity, Animal and Plant Health (excluding NRS & APLC) Name of sub-unit, agency, program or activity, output or outcome Section 4: Cost recovery arrangements in 1999-2000 Descriptive material 4.1 Nature of cost recovery Service Charges arrangement (eg. licence fee, service charge, hypothecated excise tax or levy etc) 4.2 Basic description of Provision of scientific and technical advice, training programs and secretariat services. arrangements: (Please attach any relevant documents.) 4.3 Who pays the cost recovery Generally other government agencies. Some work performed for agricultural industry bodies, this work supports PIAPH core functions. charges? 4.4 Who benefits from the program The services provided ultimately benefit the rural community. or activity, output or outcome? 4.5 Do you attempt to measure these No benefits? If YES, how? 4.6 Are there alternate providers or Yes. However, some technical skills within PIAPH are not widely available substitutes for this program or activity, output or outcome? (Please describe) 4.7 When was this cost recovery 1993 by the BRS arrangement introduced?

# PART II(b)

Name of sub-unit, agency, program or activity, output or outcome

Product Integrity, Animal and Plant Health (excluding NRS & APLC)

# Program or activity, output or outcome cost recovery arrangements in 1999-2000 (continued (Please use \$'000)

# Program or activity, output or outcome revenues

- 4.8 Cost recovery revenue paid to CRF earmarked for appropriation to same portfolio
- 4.9 Cost recovery revenue paid to CRF earmarked for appropriation to a third party
- 4.10 Cost recovery revenue paid to CRF and not earmarked for particular appropriation
- 4.11 Cost recovery revenue paid to CRF (subtotal)
- 4.12 Cost recovery not paid into CRF
- 4.13 Total cost recovery revenue
- 4.14 Appropriations not related to cost recovery
- 4.15 Other sources (please specify) Internal AFFA client
- 4.16 Total program or activity, output or outcome revenues

# Program or activity, output or outcome expenses

- 4.17 Direct expenses
- 4.18 Indirect expenses (including corporate overheads)
- 4.19 Third party expenses (a)
- $4.20 \quad \hbox{Total program or activity, output or outcome expenses}$

#### **Administration costs**

4.21 What costs are associated with administering the cost recovery arrangements?

\$ 7723 \$ n/a

\$ n/a

\$ n/a

606

606

7723

606

6991

8225

628

CRF Consolidated Revenue Fund. Direct costs are those directly related to a particular program. Indirect costs include indirect agency overheads and general running costs. (a) Include third party costs where third parties are involved in a program or activity a their costs are being recovered as part of the cost recovery arrangements.

		PART II(c)
	e of sub-unit, agency, program or by, output or outcome	tegrity, Animal and Plant Health (excluding NRS & APLC)
Secti	on 5: Institutional arrangements	
5.1	What was the rationale for introducing these cost recovery arrangements? (Please attach	The decision to commence cost recovery arrangements came about as a result of a reduction of appropriation revenue flowing to BRS. The decision was smade that in order to support a critical mass of scientific expertise alternative funding sources would be sought.
5.2	What was the legal basis for establishing the	ese cost recovery arrangements: (Please name and attach relevant documents.)
	Legislation (eg. s.31 of the Financial Management and Accountability Act, tax o levy acts) Subordinate legislation (eg. regulations, standards)	Section 31
	Co-regulation or quasi-regulation	
	Commonwealth/State/Territory agreement Voluntary arrangements (eg. codes of practice) Other	
5.3	Who was consulted about introducing these consultation arrangements.)	cost recovery arrangements? (Please name relevant bodies and describe the
	Commonwealth government (DOFA etc) Other governments (state, territory, local) Industry Consumers Other	DoFA

What guidelines were consulted when establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)	Commonwealth government publications. Please add any statementsfrom the BRS return the areas undertaking commercial activity were part of the BRS when the decision was made to pursue external funding.
Which agency is responsible for the following Policy setting Price setting Administration Revenue collection	AFFA AFFA AFFA AFFA AFFA
Commonwealth government (DOFA etc)	Discussions take place with the relevant client agencies regarding the cost of service provision, ie working to a cost formula established by the client or in some cases providing a quote for work. In the main these are Ausaid and Environment Australia
Industry Consumers Other	Provision of services to agricultural industry bodies.
Please describe these consultation arrangements.	Discussed as and when contracts become available
Have the cost recovery arrangements been formally reviewed? What was the outcome? (Please attach copy of review)	The arrangements have not been formally reviewed
	establishing these cost recovery arrangements? (Please attach source of information, guidelines etc.)  Which agency is responsible for the following Policy setting Price setting Administration Revenue collection  Is there any ongoing consultation about these Commonwealth government (DOFA etc.)  Other governments (state, territory, local) Industry Consumers Other  Please describe these consultation arrangements.  Have the cost recovery arrangements been formally reviewed? What was the outcome?

# PART II(d)

Name of sub-unit, agency, program or activity, output or outcome

Product Integrity, Animal and Plant Health (excluding NRS & APLC)

### Section 6: Price setting arrangements

- 6.1 How are these cost recovery charges determined? (Please attach any relevant documents)
  - (i) How are charges set? (eg. by formula in legislation or based on 'market prices')

No charges are based on legislation formulae. For training contracts, the client advises the rates which they are willing to pay for service provision. The client provides an advance for the cost of service which is acquitted by the department and any excess funds returned. Other charges are set based on direct cost with varying degrees of overhead costs included depending to some extent on the value of the project to the department. Where there is a high level of correlation this might take the form of a secondment arrangement whereby AFFA officers work at the client's offices, in these cases the client organisation is billed for full salary costs (including superannuation contributions). In other charges are based on negotiation and the use an assessment of full cost.

Are charges directly related to the costs of Charges are related to costs particular activities, outcomes or outputs, or charged on some other basis? (eg. levies on users' turnover, profits or assets)

- 6.2 If charges are directly related to the costs of particular activities, outputs or outcomes:
  - (i) What costs do charges aim to recover? (eg. only direct costs or indirect costs such work supports an AFFA core function. as overheads)

Combination of between full cost recovery and direct cost recovery where the

(ii) What proportion of these costs do charges At least 100% of direct cost aim to recover? (%)

be valued? (eg. to allow the calculation of user cost of capital or return on assets)

(iii) Does the charging regime require assets to No however, PIAPH has few assets, the majority of assets being leased.

(iv) If 'YES' to (iii), on what basis are assets valued? (eg. historic, replacement, deprival or replacement cost)

N/A

(v) Do charges include a user cost of capital? N/A

(vi)	If 'YES' to (iv), how is it calculated?	N/A
(vii)	Do charges include return on assets? (eg. profit)	N/A
(viii)	If 'YES' to (vii), on what basis?	N/A
(ix) (x)	Do charges discriminate between types of users? If 'YES' to (ix), on what basis?	PIAPH charges discriminate between internal AFFA clients such as AQIS and external clients.
(xi)	Do charges allow for access and equity considerations (eg. waivers, discounts)?	No
(xii)	If 'YES' to (xi), on what basis?	
(xiii)	Other (Please describe other significant features)	
	How are indirect costs allocated for cost recovery arrangements? (eg. activity based costing, according to share of direct costs or other rule.)	Assessment of the indirect cost of service provision to cost centres based on staff numbers
	Are there any price controls on these charges?	No
6.5	How often is the level of charges changed?	As agreed with clients.
	What happens if revenue recovered is greater than costs incurred?	Depending on the agreement in some cases excess funds are returned to clients, in others the excess is transferred to the Department's reserves to support overhead costs.

End of Part II. Thank you for your cooperation. Please return the questionnaire and attachments to the Commission (see front sheet for instructions)